

Independent Consultant Request for Proposal: Co-Design Community Engagement for the CPD-ACLU Investigatory Stop Agreement

Background

In August of 2015, shortly after **the ACLU of Illinois (ACLU) released a groundbreaking report**, the ACLU, the City of Chicago (City), and the Chicago Police Department (CPD) reached a landmark settlement agreement to reform the practice of investigatory stops and protective pat downs commonly known as “stop and frisk.” The City agreed to take steps to ensure that CPD policies and practices comply with the Fourth Amendment, which protects against unreasonable searches and seizures, and the Illinois Civil Rights Act, which requires that government policies do not have a racially disparate impact.

Investigatory stops and protective pat downs involve the police temporarily detaining and questioning a person (“stop”) and patting down the outside of their clothing to assess whether they are carrying weapons (“frisk”). This is also called a *Terry Stop*, after the case *Terry v. Ohio* (1968). In that case, the U.S. Supreme Court held that investigatory stops and protective pat downs must comply with the Fourth Amendment of the Constitution. This means that neither the stop nor the pat down can be unreasonable. The Fourth Amendment requires that (1) before stopping a person, an officer must have a reasonable suspicion that the person is committing, is about to commit, or has committed a crime; and (2) before conducting a pat down, an officer must have a reasonable suspicion that the person is armed and dangerous.

Now in 2022, in consultation with an Independent Consultant (Maggie Hickey¹) and the ACLU of Illinois, the CPD is revising its policies and

¹ Hickey is also the Independent Monitor reviewing the City’s compliance with a Consent Decree that governs systemic reform of the Chicago Police Department. See *Illinois v. Chicago*, No. 17-cv-6260, ECF No. 703-1 (N.D. Ill. Jan. 31, 2019), <http://chicagopoliceconsentdecree.org/wp-content/uploads/2019/02/FINAL-CONSENT-DECREE-SIGNED-BY-JUDGE-DOW.pdf>.

trainings regarding stops (including investigatory stops, traffic stops, and stops based on probable cause) and searches conducted during stops (including protective pat downs and other searches of people and vehicles), along with the form used to document these interactions (the “Stop Report”). To inform this work, the Independent Consultant, the ACLU, and the CPD would like to establish an inclusive, thoughtful, and expeditious process to include community perspectives and thoughts on how and when officers should conduct stops, protective pat downs, and searches of people in Chicago.

In order to develop such a process, the Consultant, the CPD, and the ACLU seek to recruit and select two community organizations that will co-design a citywide community-led process that engages a wide variety of stakeholders to develop a set of 5-10 recommendations regarding CPD’s stop and protective pat down practices by November 28, 2022.

The CPD, with assistance from the ACLU and the Consultant, will respond to the recommendations by January 30, 2023 (1) developing a plan to follow them in the development and revision of the Stop Report and related policies and training, and (2) for any recommendations the CPD will not follow, explaining its reasoning. The CPD’s response will be shared with the community organizations and participants in the community engagement process. The Consultant will include these recommendations and the CPD’s response in her public report.

Approach

Selected organizations will collaborate to outline the structure and approach to gather input from stakeholders and communities with the goal of each organization having at least two sessions between September 6 and October 17, 2022.

Recommendations will be synthesized between October 17 and November 28, 2022. We anticipate the following timeline and time commitment:

Process	Timing	Estimated Time Commitment
<i>Co-design</i> – Community organizations co-design process for seeking community input; prepare for meetings with community members	By September 6, 2022	15 to 20 hours
<i>Host</i> – Community organizations host community input meetings to gather perspectives on stops and pat downs from stakeholders, including but not limited to, how and when people should be stopped, subjected to a protective pat down, and searched by the CPD and how that is reflected in the CPD’s Stop Report, policy, and training	September 6 through October 17, 2022	25 to 30 hours
<i>Synthesize</i> – Community organizations will synthesize ideas surfaced at community meetings into approximately 5-10 recommendations to be presented to senior CPD decision-makers – ACLU and Consultant to be in attendance	October 17 through November 28, 2022	15 to 20 hours

Application and Selection Process

Interested organizations should complete the application found below.

Applications should be submitted via email to maggie.hickey@afslaw.com no later than **Monday, July 25, 2022 at noon**.

We are looking to partner with organizations that meet the following criteria:

- **Capacity:** Ability to execute design sessions with a broad suite of stakeholders between July 25 and September 6, 2022, evidence of which may include:
 - Adequate staff (including qualifications and experience);
 - Financial management; and
 - Assets to connect with the community (1) in general (such as reputation or longevity) and (2) in light of the on-going COVID-19 pandemic (such as web or social media presence).
- **Geographic / stakeholder coverage:** Established relationships with key community members and stakeholders, evidence of which may include:
 - Relationships with populations within the Chicago community that have particular challenges with regard to policing, such as members of the BIPOC community, youth, LGBTQIA+ people, members of varying religious groups, individuals who have experienced crises or trauma, people with lived experience with mental or behavioral health conditions, persons with different abilities, or people with limited English proficiency;
 - Relationships within or across geographic areas of Chicago; and
 - Relationships with various types of stakeholders, such as individuals who have experience being stopped, searched, arrested, or charged by police, or residential, business, religious, civic, educational, youth, or other community-based groups.
- **Programmatic experience:** Experience delivering results for community members and/or in the community space, evidence of which may include:
 - Proficiency with various types of community engagement (e.g., focus groups, social media, events, etc.); and

- Record of prior successful projects;
- **Engagement:** Ability to engage a wide range of viewpoints, especially as seen through a community-centric lens, evidence of which may include:
 - Materials generated by or used during prior projects; and
 - Video or other digital media.

Each category will be weighted equally on a 10-point scale (see appendix for complete scoring rubric). Applications will be reviewed by a selection committee comprised of the Consultant, the CPD, the ACLU of Illinois, and up to two additional organizations selected by the Consultant. The selection committee may interview applicants as part of the process.

Resources

Selected organizations will receive a \$25,000 stipend for their leadership and participation in this effort. These funds are intended to cover the selected organizations' costs associated with participation in and working on the project. Additionally, organizations will be provided with background information from the Consultant, the CPD, and the ACLU, and facilitation and project management support during the co-design process.

**Stop and Frisk Engagement Application
Summer-Fall 2022**

**Due: Monday, July 25, 2022 at noon via e-mail attachment sent to
maggie.hickey@afslaw.com**

Organization Name	
Contact	
Contact Email	

What stakeholders do you support/represent? Check all that apply. *Hover over each box to select or deselect a category.*

- Individuals who have experience being stopped, searched, arrested, or charged by police
- Members of the BIPOC community
- Youth
- LGBTQIA+ people
- Individuals who have experienced crises or trauma
- People with lived experience with mental health or behavioral health conditions
- Members of varying religious groups
- Persons with different abilities
- People with limited English proficiency
- Community Residents: _____
- Business community
- Civic organization
- Educational group
- Other: _____

What geographies do you support/represent? Check all that apply. *Hover over each box to select or deselect a category. See a map for further detail on geographies.*

- South (Greater Calumet, South Side, Greater Stony Island, Bronzeville/South Lakefront)
- Southwest (Far Southwest Side, Greater Midway, Greater Stockyards, Pilsen/Little Village)
- West + Central (Central Area, Near West Side, West Side, Greater Milwaukee Avenue)
- North (Far Northwest Side, Northwest Side, North Lakefront, and Greater Lincoln Park)
- Citywide Focus

Briefly describe the experience and relationships you have citywide or within a specific region.

In 250 words or less, please answer the following questions:

- 1. Why are you interested in partnering to obtain input from the community and to synthesize their perspectives and thoughts on how they are approached and policed in their own communities and across Chicago?**

- 2. Briefly describe the assets (e.g. relationships, tools, and capacity) that you would bring to this process.**

- 3. Briefly describe your organization's experience working on policing issues.**

- 4. Briefly describe your organization's experience with community engagement or soliciting stakeholder input, especially on issues of great community importance and impact. Please also outline your experience in collecting feedback through a community-centric lens.**

- 5. (Optional) Is there anything else that we should know about your organization?**

Appendix

Scoring Rubric

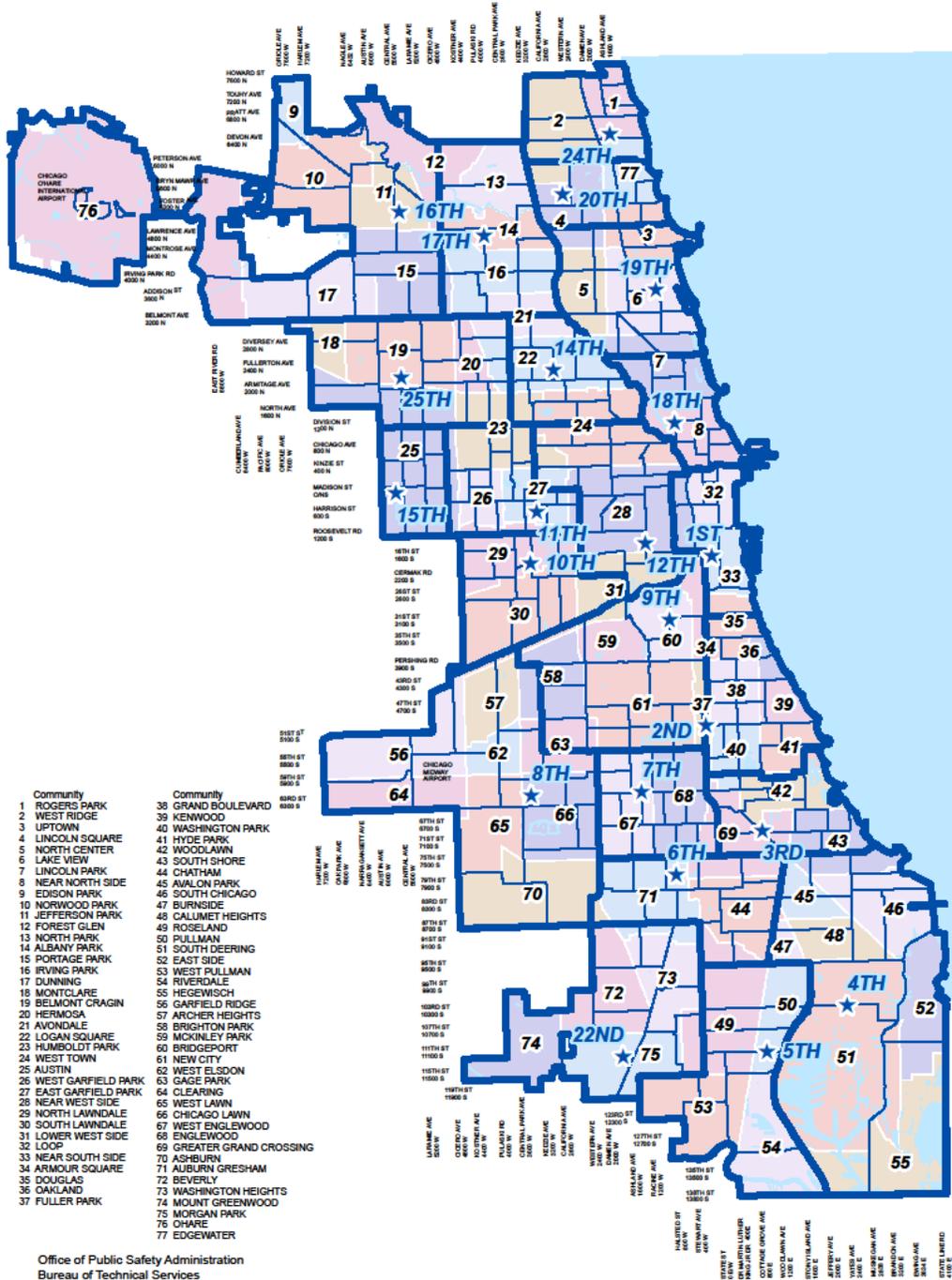
Criteria	Weighting	Scale
Capacity: Ability to execute design sessions with a broad suite of stakeholders between July 25 and September 6, 2022	25%	Not proven = 0 Clear Evidence = 5 Excelling and Clear Record = 10
Geographic / stakeholder coverage: Established relationships with relevant community members and stakeholders	25%	Not proven = 0 Clear Evidence = 5 Excelling and Clear Record = 10
Programmatic experience: Experience delivering results in the community space	25%	Not proven = 0 Clear Evidence = 5 Excelling and Clear Record = 10
Engagement: Ability to engage a wide range of viewpoints, especially as seen through a community-centric lens	25%	Not proven = 0 Clear Evidence = 5 Excelling and Clear Record = 10

Map of Geographic Regions of the Police Districts

Chicago Police Department Districts, Beats and Community Areas



Lori E. Lightfoot, Mayor
David O Brown, Superintendent



Office of Public Safety Administration
Bureau of Technical Services
PSIT GIS
23-APR-2020